

**EPA Superfund
Record of Decision:**

**DOVER AIR FORCE BASE
EPA ID: DE8570024010
OU 11
DOVER, DE
09/26/1995**

Text:

RECORD OF DECISION
DECLARATION OF THE SELECTED INTERIM REMEDY

Site Name and Location

Target Area 1 of Area 6, West Management Unit, Dover Air Force Base County, Delaware.

Statement of Basis and Purpose

This Record of Decision (ROD) presents the selected interim remedy for Target Area 1, which was chosen in accordance with the requirements of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA), as amended by the Superfund Amendments and Reauthorization Act of 1986 (SARA) and, to the extent practicable, the National Oil and Hazardous Substances Pollution Contingency Plan (NCP), 40 CFR Part 300. This decision was prepared by the U.S. Air Force, the lead agency, as the owner/operator and is based on the Administrative Record for the Site. Support was provided by the Environmental Protection Agency (EPA) Region III and the Delaware Department of Natural Resources and Environmental Control (DNREC).

The State of Delaware and the U.S. Environmental Protection Agency agree with the selected interim remedy. The information supporting this interim action decision is contained in the information repository for the Administrative Record located at the Dover Public Library, Dover, Delaware.

Assessment of the Site

Four regions were identified in Area 6 where shallow groundwater combined concentrations of the chlorinated solvents trichloroethene, perchloroethylene, and 1,2-dichloroethene in excess of 1,000 µg/L. These regions were in the vicinity of the source areas for the chlorinated solvent plumes present and were incorporated into areas for remediation termed Target Areas. This decision addresses the interim remedy for Target Area 1. The maximum concentration of chlorinated volatile organic compounds in Target Area 1 groundwater was 1,000 µg/L. While a Risk Assessment was not performed specifically for Target Area 1, the risk associated with exposure to Area 6 groundwater under a hypothetical commercial/industrial land use scenario was 9×10^{-4} .

Actual or threatened releases of hazardous substances from this Site are addressed by implementing the interim response action selected in this ROD. These releases present a current or potential threat to public health, welfare, or the environment.

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Description of the Selected Interim Remedy

The selected interim remedy consists of in situ bioremediation of utilizing intrinsic bioremediation. Intrinsic bioremediation is one of the bioremediation technologies being applied to the Target Areas to promote development of alternate and innovative treatment technologies as encouraged by CERCLA. Performance of the interim remedy and compliance with applicable relevant and appropriate requirements will be evaluated in the Final Bas

Statutory Determinations

The selected interim remedial action satisfies the remedial selection requirements of CERCLA and the NCP. The selected interim remedy provides the best balance of trade-offs among the nine criteria required to be evaluated under CERCLA. The selected interim action provides protection of human health and the environment, complies with federal and state requirements that are legal or relevant and appropriate to the action, and is cost effective. This action utilizes permanent solutions and alternative treatment technology to the extent practicable, and satisfies the statutory preference for remedies that treatment that reduces toxicity, mobility, or volume as a principal element. The Air Force understands that although this interim remedy may not achieve MCLs for certain contaminants, this interim action is only part of a total remedial action plan that will be protective of the public health and welfare and of the environment when completed (CERCLA 121d, 42 U.S.C. 9621.d).

CHARLES T. ROBERTSON, JR. Date
Lieutenant General, USAF
Air Mobility Command
Chairperson, Environmental
Protection Committee

THOMAS C. VOLTAGGIO Date
Hazardous Waste Management
Division Director
Environmental Protection Agency
Region III

Target Area 1

RECORD OF DECISION
FOR THE INTERIM REMEDY OF
TARGET AREA 1 OF AREA 6
WEST MANAGEMENT UNIT
DOVER AIR FORCE BASE, DOVER, DELAWARE

August 3, 1995

DECISION SUMMARY FOR THE RECORD OF DECISION
TARGET AREA 1 OF AREA 6
WEST MANAGEMENT UNIT
DOVER AIR FORCE BASE

INTRODUCTION

Dover Air Force Base (DAFB) recently completed a Focused Feasibility Study (FFS) conducted to address chlorinated solvent and pesticide source area contamination in Area 6 of Dover Air Force Base (DAFB), Delaware as an interim response. The FFS was undertaken as part of the U.S. Air Force's Installation Restoration Program (IRP). The basis for the FFS was the Area 6 Remedial Investigation (RI) report dated July 1994, which characterized contamination, evaluated potential risks to public health and the environment. The investigation was performed as the first phase of Feasibility Studies to be conducted on the West Management Unit, the management unit to which Area 6 belongs. The scope of the FFS was limited to the evaluation of alternatives for remediation of priority chlorinated solvent and pesticide source areas originating in the northern portion of the Area 6 region of investigation. The final remediation of priority source areas, if necessary, and non-source area contamination in Area 6 posing human health and environmental risks will be addressed in the final Base-wide Feasibility Study.

This Record of Decision (ROD) addresses Target Area 1, which is one of the chlorinated solvent source areas evaluated in the FFS. This ROD summarizes the FFS, describes the remedial alternatives that were evaluated, identifies the alternative selected by DAFB, and explains the reasons for this selection. The Environmental Protection Agency (EPA) and the State of Delaware concur with the interim remedy selected in this ROD.

As an aid to the reader, a glossary of the technical terms used in this summary is provided at the end of the summary.

PUBLIC PARTICIPATION

The Proposed Plan for this site was issued on June 16, 1995. The comment period on the Plan was open through July 31, 1995. Documents in the Administrative Record for the site were available at the Dover Public Library. The only comments received during the public comment period were from the Remediation Technologies Development Forum expressing support for the proposed interim remedy.

SITE BACKGROUND

DAFB is located in Kent County, Delaware, 3.5 miles southeast of Dover (Figure 1) and is bounded to the southwest by the St. Jones River. The Base comprises approximately 4,000 acres of land, including annexes, easement property (Figure 2). The surrounding area is primarily cropland and wetlands.

DAFB began operation in December 1941. Since then, various military units have operated out of DAFB. The present host organization is the 436th Airlift Wing. Its mission is to provide global airlift capability, including transport of personnel, equipment, and relief supplies.

DAFB is the U.S. East Coast home terminal for the C-5 Galaxy aircraft. The Base also serves as the joint services port mortuary, designed to accept the remains of the event of war. The C-5 Galaxy, a cargo transport plane, is the largest aircraft in the USAF, and DAFB is one of a few military bases at which hangars and runways are designed to accommodate these planes.

The portion of DAFB addressed in this ROD is located within Area 6 of the West Management Unit. The West Management Unit is one of four Management Units into which the Base has been divided (Figure 3). Area 6 is the largest of the associated areas identified in the West Management Unit. The Area 6 remedial investigation extends approximately 8,400 feet from its northernmost point.

hardstand and Building 723 to its southern most point near the St. Jones (Figure 4). The area north of U.S. Highway 113 contains the industrial

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of the Area 6 region of investigation. The location addressed in this ROD this industrialized portion of Area 6.

DAFB is relatively flat, with elevations ranging from approximately feet above mean sea level (MSL). The ground surface is covered almost entirely by buildings, concrete, and asphalt. Surface water runoff throughout the industrial portion of Area 6 is controlled by an extensive storm drainage system. The system drains direct most runoff to either Pipe Elm Branch or the golf course that flows into the St. Jones River.

The Columbia Formation is the shallowest water-bearing unit and hosts the primary water table aquifer. The Columbia Formation typically consists of fine to medium grained with varying amounts of silt, clay, and gravel. Discontinuous lenses of gravel silt and clay are also common. Generally, the upper portion of the Columbia Formation is finer grained and contains more silt and clay lenses than the lower portion. The water table is generally encountered at a depth of 10 to 15 feet.

ground surface (bgs) in the northern portion of Area 6 and shallows to within a few feet of the surface in the Base housing area near the St. Jones River. The groundwater elevation or potentiometric surface of both the shallow and deep portions of the Columbia Aquifer range from approximately 13.5 feet MSL in the northern portion to less than 3 feet MSL near the St. Jones River. The thickness of the Columbia Formation in Area 6 ranges from 28 to 64 feet.

Unconformably underlying the Columbia Formation is the upper unit of the Calvert Formation, which generally consists of gray to dark gray firm, dense clay, with thin laminations of silt and fine sand. This upper silt and sand unit has a thickness from 15 to 21 feet in the northern portion of Area 6. The hydraulic conductivity of this unit ranges from 6.83×10^{-3} to 1.53×10^{-3} ft/day (6.83×10^{-7} to 1.53×10^{-7} cm/sec), which are three to five orders of magnitude lower than that of the Columbia Formation. These significantly lower hydraulic conductivities restrict the vertical migration of constituents identified in the Columbia Aquifer. Underlying this confining unit is the upper sand unit of the Calvert Formation.

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Frederica Aquifer. This aquifer averages 22 feet in thickness in the vicinity of DAFB. No constituents of concern were identified in the three Frederica monitoring wells installed in Area 6. Additionally, no production wells are installed in the Frederica Aquifer in the vicinity of DAFB.

Area 6 is defined by the association of chlorinated solvents in groundwater forming a plume in the Columbia Aquifer. Several separate potential sources have been identified in the Area 6 RI that may have contributed to the chlorinated solvent contamination. These potential sources include some of the twelve IRP sites shown in the Area 6 groundwater flow regime shown in Figure 4. Additionally, various shops and hangars where solvents are used may also be sources. The shop activities

solvent use is common include painting or paint stripping, aircraft and maintenance, and plating or welding. The northern most point of chlorinated contamination is the aircraft maintenance area located north of Atlantic. Chlorinated solvent plumes extend approximately 4,600 feet south into B

The Area 6 RI identified four regions where shallow groundwater (within ten feet of the Columbia Aquifer) contained combined concentrations of chlorinated solvents trichloroethene (TCE), perchloroethene (PCE), and 1,1-dichloroethene (DCE) in excess of 1,000 µg/L. These regions were inferred to be in the vicinity of the source areas for the chlorinated solvent plumes that comprise Area 6. The groundwater data suggested that primary source areas reside in the vicinity of the following reference points, which were incorporated into the remediation targeted Target Areas:

Paint Washout Area (Site SS59) located along the eastern portion of the open storage yard. (Target Area 1)

Civil Engineering (CE) Shops Area including Building 607 (Carpenter Shop), Buildings 608 and 609 (Material Control/Supply Offices), Building 615 (Interior and Exterior Electrical Shop, Power Production, and Sheet Metal Shop), and Building 650 (Sign Shop). (Target Area 2)
Building 719 housing the Jet Engine Repair Shop. (Target Area 3)

Target Area 1

Buildings 715 and 716 housing the ISO-Dock and an engine storage area respectively. (Target Area 4)

The four Target Areas that have been identified are shown in Figure 1. Target Area 1 incorporates one of the primary suspected source areas and the significantly impacted portions of the shallow and deep groundwater plume with the respective source area. Plume maps of total chlorinated VOCs in

and deep groundwater are shown in Figures 6 and 7, respectively. The Ta are the regions of chlorinated solvent groundwater contamination that we in the FFS.

TARGET AREA/SOURCE AREA CHARACTERISTICS

The following section describes the physical and chemical characte Target Area 1, which is addressed in this Record of Decision.

Target Area 1 originates at the Paint Washout Area (Site SS59) and south approximately 800 feet between 8th and 9th Streets. Target Area 1 shaped and is approximately 5.2 acres in size. Target Area 1 adjoins Ta on its northern boundary. Expanded scale maps of the chlorinated solven residing in the shallow and deep portions of the aquifer within Target A shown in Figures 8 and 9, respectively. The maximum concentration of to chlorinated VOCs in Target Area 1 groundwater was found in the shallow C at a concentration of 16,042 æg/L in the presumed source location. Comp concentrations of chlorinated VOCs in the shallow and deep portions of t Aquifer, it is apparent that the constituents migrated downward through Aquifer where most of the plume expansion occurred.

SUMMARY OF SITE RISKS

The full Risk Assessment (RA) for Area 6 can be found in the final report dated July 1994. The purpose of the RA is to determine whether e site-related contaminants could adversely affect human health and the en The focus of the baseline RA is on the possible human health and environ

Target Area 1

effects that could occur under current or potential future use condition that the contamination is not remediated. The risk is expressed as life cancer risk (LECR) for carcinogens, and hazard quotient (HQ) for noncarc example, an LECR of 1×10^{-6} represents one additional case of cancer in exposed population, whereas a hazard quotient above one presents a likel noncarcinogenic health effects in exposed populations.

The baseline RA focus on potential pathways by which maintenance a construction workers could be exposed to contaminated materials in Area exposure to groundwater and soil have been evaluated under a regular mai scenario; a future construction scenario; and a hypothetical future grou the Columbia Aquifer under a commercial/industrial scenario. Although a Area 1 RA has not been performed, the risk calculated in the Area 6 Reme Investigation from the hypothetical future exposure to groundwater withi LECR of 9×10^{-4} , which exceeds the 1×10^{-4} to 1×10^{-6} risk range used need for remediation. In addition to the overall Area 6 risk, the Targe constituents of concern have been compared to the risk-based screening c (RBSCs) developed for the commercial/industrial scenario at DAFB to iden chlorinated solvents that present a risk-based concern.

The possibility exists for exposure of workers to hazardous substa

during excavation activities. Source areas identified during excavation protection as per health and safety protocols. All the workers performing at DAFB will be health and safety trained for work at CERCLA sites.

Based on the direction of groundwater flow, the Area 6 plume extends southerly direction towards the St. Jones River. There are no surface water points within Area 6 between the Target Area and the river. Presently, the plume is confined within the Base property and has not reached the St. Jones River.

The future use of groundwater from the Columbia Aquifer by Base personnel is quite unlikely and hypothetical. This hypothetical future groundwater use of groundwater from the Columbia Aquifer will be used for drinking and shown by Base personnel under a commercial/industrial scenario. The RBSCs were

Target Area 1

with the maximum detected concentrations of chlorinated solvents in Target Area 1 (Table 1). Concentrations of seven of the eight detected chlorinated solvents, dichloroethane, 1,1-dichloroethene, 1,2-dichloroethene, perchloroethene, trichloroethane, trichloroethene, and vinyl chloride--in Target Area 1 are above the corresponding RBSCs in groundwater. The concentration of the other detected solvent, 1,1-dichloroethane, was below its RBSC.

Actual or threatened releases of hazardous substances from this Site are not addressed by the selected alternative or one of the other active measures. These releases present a current or potential threat to public health, welfare, or the environment. Therefore, the following is the

REMEDIAL ACTION OBJECTIVE

Within the groundwater in Target Area 1, the interim Remedial Action Objective (RAO) is to reduce the concentration of each ethyl-based chlorinated volatile organic compound (VOC) by 90 percent. The ethyl-based chlorinated VOCs include 1,1-DCE, 1,2-DCE, vinyl chloride, 1,1,1-trichloroethane, 1,1-dichloroethane,

dichloroethane. These VOCs are considered to be the most toxic and their percent reduction interim RAO is applied to each of these compounds individually rather than to the aggregate concentration of all the chlorinated VOCs. For consistency, the 90-percent reduction model was based upon the RCRA Post Permit (Reference No. DE8570024010, Permit No. HW05A05) for Site WP21 of which is a unit that adjoins Target Area 3 to the west.

The maximum concentrations of the detected chlorinated solvent compounds in Target Area 1 are summarized in Table 2, along with the compound and Target Area specific interim RAO. Table 2 also includes interim RAO concentrations for compounds that have not yet been detected in the Target Area. These are chemical degradation products of some of the currently detected chlorinated constituents. Thus, reducing the concentration of detected compounds at Target Area 1 will not itself be sufficient to satisfy the interim RAO. Note that if a ten-fold reduction from the maximum detected concentration of detected compounds at Target Area 1

Target Area 1

TABLE 1

Maximum Concentration Detected of Ethyl-Based Chlorinated Volatiles in Target Area 1, and Corresponding Risk-Based Screening Concentration

Target Area 1		
Compound	Maximum Detected	RBSC
1,1-Dichloroethane	540	1,300
1,2-Dichloroethane	70	0.29
1,1-Dichloroethene	1,500	0.12
1,2-Dichloroethene	7,300	84

Perchloroethene	710	4
1,1,1-Trichloroethane	5,700	2,200
Trichloroethene	1,600	4
Vinyl chloride	180	0.058

Concentrations reported in units of $\mu\text{g/L}$.

RBSC - Risk-Based Screening Concentration for Commercial/Industrial scenario Base. The RBSCs are based on a lifetime cancer risk of 1×10^{-6} or a whichever is lower.

Target Area 1

TABLE 2

Maximum Concentration Detected of Ethyl-Based Chlorinated Volatiles
in Target Area 1 and Corresponding Compound and Target Area
Specific Interim Remedial Action Objectives

Target Area 1		
Compound	Maximum Detected	Interim RAO
1,1-Dichloroethane	540	54
1,2-Dichloroethane	70	7
1,1-Dichloroethene	1,500	150
1,2-Dichloroethene	7,300	730
Perchloroethene	710	71
1,1,1-Trichloroethane	5,700	570
Trichloroethene	1,600	160
Vinyl chloride	180	18

Concentrations reported in units of $\mu\text{g/L}$.

RAO - Remedial Action Objective

Target Area 1

concentration detected of a compound is below that compound's MCL, the M as the interim RAO.

The issues of final cleanup levds and attainment of ARARs will be the Final Basewide Record of Decision. The remedial action selected for part of the remedial action which will be selected in a Final Basewide R

SUMMARY OF ALTERNATIVES

Engineering technologies applicable to remediating the contaminate screened according to their effectiveness and implementability. Those t were determined to be most applicable were then developed into remedial The following remedial alternatives are numbered to correspond to the al described in the FFS report.

Alternative 1--No Action.

Alternative 2--Collection, Ex Situ Treatment, and Surface Wa Groundwater; and Performance of Soil Vapor Extraction in Chl Solvent Source Areas if Necessary.

Alternative 3--In Situ Groundwater Treatment Using Air Sparg Driven Convection Technologies Combined With Soil Vapor Extr

Alternative 4--In Situ Bioremediation of Groundwater Utilizi Bioremediation.

The four remedial alternatives that were evaluated in detail are d In addition, the capital, annual operation and maintenance (O&M), and pr of each alternative are provided.

Alternative 1

Capital Cost	\$000
Annual O&M Cost	\$000
Present Worth	\$000

Target Area 1

The no action alternative is evaluated in order to establish a baseline comparison against other alternatives. Under this alternative, no effort to reduce the groundwater concentrations of chlorinated solvents in Target Area 1.

Target Area 1

Capital Cost	\$170,000
Annual O&M Cost	\$32,000(a)
Present Worth	\$330,000(b)

(a)First year O&M cost. Refer to text
(b)Assumes 10 years of operation.

Alternative 2 consists of groundwater extraction, groundwater pretreatment, groundwater treatment using air stripping for removal of chlorinated solvents, carbon adsorption for removal of residual contaminants, and surface water treatment of groundwater; performance of soil vapor extraction (SVE) in the solvent source areas if determined to be necessary during remedial design of the offgases from the air stripper and, if implemented, the SVE system.

A total of one extraction well is estimated to be installed in Target Area 1 for estimating purposes only, to extract contaminated groundwater at a pumping rate of approximately 10 gallons per minute. If this alternative is ultimately selected, then the exact number of wells and their placement will be determined during the remedial design. Extracted groundwater will be pretreated to reduce the concentrations of iron and manganese. Metals pretreatment reduces the

iron and manganese fouling subsequent treatment systems as well as ensure with surface water discharge standards for metals.

Pretreated groundwater will then be pumped to the top of a low pressure air stripper that will transfer over 95 percent of the VOCs dissolved in to the air stream. The air stream containing the VOCs will then exit the where it will be treated using carbon adsorption prior to release to the

Target Area 1

Routine air sampling at a frequency determined during remedial design will to ensure compliance with air emission standards.

Treated groundwater exiting the air stripper will be pumped to a low carbon adsorption unit to reduce the concentration of residual contaminants comply with the surface water discharge standards prior to release to the tributary of the St. Jones River. Semi-annual water samples, assumed for purposes only, will be collected to ensure compliance with discharge standards. sampling frequency will be determined during the remedial design.

Vadose zone chlorinated solvent contamination is present in Target location where significant shallow groundwater contamination has been identified. address this potential source, performance of SVE in a limited sized area included with this area. A total of two SVE wells are estimated to be sufficient to remediate the source areas presumed to be present. Soil sources would be remediated in less than 2 years with SVE treatment; 2 years of operation for costing purposes. If SVE is implemented, vapor collected by the SVE system treated for organic constituents by vapor phase carbon units prior to be released to atmosphere. The necessity of performing SVE will be determined during the design.

Groundwater monitoring will be performed to monitor the progress of

remediation. In addition, existing land use restrictions associated with operation of DAFB will be enforced throughout the course of remediation unauthorized extraction and use of the contaminated groundwater from the Aquifer.

The time required to achieve the interim RAO is estimated to be in to 10 years, provided no free phase solvents are present in the aquifer. solvents are present, the time required to achieve the interim RAO may be 30 years or more. The present worth cost of this alternative (\$330,000) based on an assumed 10 year operation.

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Alternative 3

Target Area 1

Capital Cost	\$440,000
Annual O&M Cost	\$50,000(a)
Present Worth+	\$730,000(b)

(a)First year O&M cost. Refer to text.

(b)Assumes 6 years of operation.

Alternative 3 consists of the in site treatment of groundwater using of air sparging (AS) and density-driven convection (DDC) technologies, combined SVE over the entire areas where in situ groundwater treatment is performed adsorption treatment of the offgases from the SVE system.

For in situ treatment at Target Area 1, 31 SVE wells and 28 AS/DDC estimated to be required for cost estimating purposes only. If this alternative selected for this interim response, then the exact number of wells and treatment to be determined during the remedial design. AS will be used in areas where

premeable and free of clay. DDC will be used in areas where significant present. The SVE system operates in tandem with the AS/DDC system to ca contaminants stripped from the saturated zone. Vapor phase carbon adsor units will be used to remove extracted VOCs from the air stream prior t atmosphere. Entrained water will be separated by knockout pots and sent carbon adsorption units to reduce contaminant concentration to levels ac discharge.

Groundwater monitoring will be performed to moinitor the groundwat progress and plume migration. In addition, existing land use restrictio the military operation of DAFB will be enforced throughout the course of prevent unauthorized extraction and use of the contaminated groundwater Columbia Aquifer.

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The time required to achieve the interim RAO is estimated to be betwe 13 years, with 6 years being the estimate used for costing purposes. Th cost is estimated to be \$730,000. The remediation time estimates are ba rate data from the AS/SVE pilot study performed at Site WP-21.

Alternatived 4

Target Area 1

Capital Cost	\$000
Annual O&M Cost	\$30,000(a)
Present Worth	\$50,000(b)

(a)Groundwater monitoring cost expended by government in years 3 through 5 only.

(b)Net cost to government. Refer to text.

Alternative 4 consists of in situ bioremediation of groundwater uti

bioremediation in Target Area 1. Intrinsic bioremediation is one of the technologies being applied to the Target Areas to promote the development and innovative treatment technologies as encouraged under CERCLA.

The distribution of chlorinated solvent constituents in groundwater downgradient of Target Area 1 indicates that intrinsic bioremediation processes occurring in Target Area 1 will be studied over a multi-year period. The degradation rates and reaction mechanisms associated with the intrinsic processes occurring in Target Area 1 will be studied over a multi-year period. Remediation Technologies Development Forum (RTDF), which is a consortium from industry, government, and academia working to develop more effective and less costly remedial treatment technologies. Intrinsic bioremediation is a passive technology; that is, it does not involve the installation of any extract physical/chemical treatment systems to effect the remediation of the aquifer. The technology relies on the indigenous microorganisms to biologically degrade contaminants. Although this technology is passive, it should not be considered a long-term action alternative. Establishing the efficacy of intrinsic bioremediation requires extensive site characterization be made, which includes sampling, testing,

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evaluating microbial activity and biotransformation rates. The RTDF studies whether intrinsic bioremediation holds promise as a long-term remedy for the present. Monitoring of the Target Area 1 groundwater plume will be conducted using estimated six monitoring wells for cost estimating purposes to allow the measurement of the intrinsic bioremediation processes. The monitoring period will continue until the final FS and ROD is completed, which is estimated to be within 5 years for costing purposes.

The bioremediation process utilized is not expected to generate de

products that can migrate beyond the Base boundary. Groundwater monitoring is performed to monitor the groundwater remediation progress and groundwater quality to ensure that off-base plume migration does not occur. In addition, use restrictions associated with the military operation of DAFB will be in place throughout the course of remediation to prevent unauthorized extraction of contaminated groundwater from the Columbia Aquifer.

The time required to achieve the interim RAO will be evaluated during the study. It is anticipated that this interim remedy will remain active until a final remedy is selected, which for costing purposes is estimated to be 5 years.

EVALUATION OF ALTERNATIVES

The selected alternative for remediating the contamination in the Target Area 1 (bioremediation). Based on current information, this alternative provides the best balance of trade-offs among the alternatives with respect to the risks required to be evaluated under CERCLA. This section profiles the performance of the selected alternative against the nine criteria and explains how it compares to other alternatives under consideration.

Overall Protection of Human Health and the Environment

The overall protectiveness criterion is a composite of other evaluation criteria, especially short-term effectiveness, long-term effectiveness, and compliance. Alternatives 1, 2, 3, and 4 are all considered to be protective of human health and the environment.

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During the period of implementation because of the existence of land use restrictions, unauthorized extraction or use of contaminated groundwater in the Target Area is prevented, thus preventing human exposure.

Alternative 1 (no action) is not considered effective because no plan is in place to monitor the Target Area plume to evaluate compliance with the interim RAO.

Alternatives 2 (pump and treat), 3 (air sparging), and 4 (bioremediation) interim RAOs and are considered effective.

Compliance With ARARs

The interim RAOs that have been set for chlorinated solvent constituents in groundwater will allow for the resultant concentration of several of them to exceed their federal Maximum Contaminant Levels (MCLs). MCLs, as provided in CERCLA 121 (d)(2)(A)(ii), are relevant and appropriate requirements for actions expected to be taken as a result of the Base-wide investigation.

Offsite contaminant migration, even for interim actions, requires that other ARARs be considered. The principal ARARs that pertain to the offsite migration of contaminants are the Delaware regulations implementing the Federal Clean Water Act. These regulations are the Delaware Regulations Governing Emissions of Air Pollution (DRGCAP 1 through 3, 21 and 24), the Delaware Water Pollution Control Regulations (DWPCR 1 through 6), the Delaware Industrial Waste Effluent Limitations (DWPCR 8), and the Delaware Surface Water Quality Standard (DSWQS 1 through 9, 11 and 12). The above referenced regulations regarding emissions of organic compounds to the atmosphere will be complied with in Alternative 2 to ensure that acceptable levels of emissions are met. Alternative 2 will also ensure that no discharge of contaminants occurs to surface water. The above referenced regulations regarding surface water quality define limits of acceptable chemical concentrations for wastewater, and these limits will be a requirement for this alternative. For Alternative 4, there is no offsite migration or releases of contaminants. Alternatives 2 and 3 both meet all applicable identified regulations that pertain to the offsite movement of contaminants.

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Long-Term Effectiveness and Permanence

The long-term effectiveness and permanence criterion primarily considers the magnitude of residual risk that would remain after the implementation of the remedy and the adequacy and reliability of the controls instituted. All of the alternatives are designed to provide for the long-term protection of human health through the existing land use. However, reliance upon land use restrictions is not considered a permanent remedy.

Under Alternative 1 (no action), the chlorinated solvent contamination in the Target Area groundwater will not be monitored. Therefore, the adequacy and reliability of this alternative cannot be established.

Alternatives 2 (pump and treat), 3 (air sparging), and 4 (bioremediation) are designed to result in significant reductions of chlorinated solvent concentrations in the Target Area groundwater. If any one of these treatment alternatives is selected, that system will be implemented until an interim RAO is achieved. Hence, no more than 10 percent of the maximum concentration of each ethyl-based chlorinated solvent will remain in the Target Area. The magnitude of residual contamination remaining in the Target Area is a function of the treatment alternative is operated or allowed to continue. Continued operation of the treatment system beyond the point at which the interim RAO is reached may result in further reductions in contaminant levels to be achieved. Performance of the interim RAO and compliance with ARARs will be evaluated in the final Base-wide FS and ROD. The ROD includes Reduction of Toxicity, Mobility, and Volume.

No reduction of toxicity, mobility, or volume will be achieved by Alternative 1. The three action alternatives include components which are designed to significantly reducing the toxicity of groundwater in the Target Area.

The groundwater extraction system proposed under Alternative 2 will provide hydraulic control over the plume, thereby limiting the mobility of contaminants in the Target Area. The air sparging in situ treatment technology included in Alternative 3 operates by increasing the mobility of contaminants. This increased mobility

in some spreading of contamination beyond the effective zones of these a the course of contaminant removal, however, the overall volume of the co be reduced. The bioremediation technology proposed under Alternative 4 impact on contaminant mobility. The toxicity profile of the groundwater somewhat during the biodegradation process, as vinyl chloride is generat degradation of the more chlorinated ethyl-based compounds. However, bec chloride has been detected in the groundwater thus far, the evidence sug chloride is rapidly detected to carbon dioxide, water, and chloride ion conditions found downgradient of the Target Areas.

Short-Term Effectiveness

Alternative 1 (no action) includes no remedial actions. Therefore short-term impacts on community or worker health or the environment from activities. However, because Alternative 1 will not monitor compliance RAOs established for this project, it is considered to be ineffective.

Alternatives 2 (pump and treat), 3 (air sparging), and 4 (bioremed be effective in reducing groundwater contaminant concentrations in the T None of these alternatives are expected to have significant impacts on w health or the environment. Alternative 2 is estimated to be capable of RAO within a 5 to 10 year time frame. However, although not believed pr pockets of DNAPLs in the aquifer could cause this time frame to increase more.

The presence of DNAPLs will also affect the length of time require interim RAO under Alternative 3, though to a lesser extent than will the Alternative 2. There are two reasons for this. First, there would be m sparging/density-driven convection wells under Alternative 3 than there extraction wells under Alternative 2. Thus, the chance of locating a re

a pocket of free product is much greater under Alternative 3. Secondly, remediation is a more aggressive remediation process than pump and treat transfer rates from water to air would be achieved with the physical in

Target Area 1

technologies lowering the concentration of solvents within the plume. Lower groundwater concentrations would increase the driving force for solubilization of product in order to maintain equilibrium. The time required to meet the target under Alternative 3 is estimated to be between 4 and 13 years.

Alternative 4 is estimated to be capable of achieving the interim Target Area 1, though 50 years or more may be required. As with the other alternatives, these time frames may be extended if DNAPLs are present. A DNAPL would be a continuing source of contaminants to the aquifer as the DNAPL constituents are solubilized in the groundwater. This transfer of constituents from free phase would occur through the physical processes of desorption and liquid partitioning. These equilibrium-driven processes typically occur slowly due to the relatively low surface area of DNAPL in contact with the groundwater in relation to DNAPL volume. The solubilization rate of DNAPLs would likely be slower than the rate of degradation of the dissolved constituents. Thus, the solubilization would likely be the rate-limiting step.

Implementability

Three main factors are considered under this criterion: technical feasibility, administrative feasibility, and availability of services and materials. All alternatives are administratively feasible and the required services and materials are available. Hence, the comparison will focus on the technical feasibility of the alternatives.

Alternative 1 (no action) and Alternative 4 (bioremediation) have

feasibility considerations. Alternatives 2 (pump and treat) and 3 (air technical feasibility concerns associated with them. These concerns are highly developed character of the Target Area and the numerous space constraints present. The Alternative 2 system includes only 5 groundwater extraction wells and a limited piping network. Alternative 3 consists of 59 air sparge, plus expansive piping and numerous treatment stations. Overall, Alternative 2 is to be the most easily implemented action alternative.

Target Area 1

Cost

No direct costs are associated with the implementation of Alternatives 2 (pump and treat) or with Alternative 4 (bioremediation). The capital cost of Alternative 2 (pump and treat) is \$170,000 and the capital cost of Alternative 3 (air sparging) is \$170,000.

The O&M cost of Alternative 2 will initially be \$32,000 per year, \$20,000 per year after 2 years of operation when SVE operations are discontinued. The O&M cost of Alternative 3 will be almost \$50,000 the first year, but will decrease to about \$10,000 per year thereafter as the carbon consumption rate associated with the SVE system's offgas treatment units decreases. The O&M costs of Alternative 4 (bioremediation) are approximately \$30,000 per year for monitoring intrinsic bioremediation indicators. However, the first 2 years of monitoring will be performed by the RTDF as part of an intrinsic bioremediation pilot study at no cost to the government.

The present worth cost of the alternatives will depend upon the time period over which they are operated. The present worth costs of Alternative 2 under operating scenarios of 4, 6, and 30 years are \$270,000, \$330,000, and \$440,000, respectively. The present worth costs of Alternative 3 under operating scenarios of 4, 6, and 13 years, are \$270,000, \$330,000, and \$440,000, respectively. The present worth net cost to the government for Alternative 4 assuming 3 years of monitoring in Target Area 1 following

assumed monitoring by the RTDF is \$50,000. Thus, Alternative 4 has the worth cost.

State Acceptance

The State of Delaware concurs with the selected interim remedy for

Community Acceptance

The only comments received during the public comment period were from the RTDF expressing support for the proposed remedy. No community opposition to the proposed remedy was noted.

Target Area 1

CONCLUSION

Based on the evaluation of the alternatives using the nine criteria (bioremediation) is preferred. Alternative 4 is protective of human health and environment, complies with all ARARs, represents a permanent remedy that reduces groundwater toxicity, provides the greatest ease of implementation, and is an effective action alternative.

The selected alternative utilizes permanent solutions and alternative technologies to the maximum extent practicable. This interim action will not impact the ability to implement a final action, if it is required. The alternative is selected in the final Base-wide ROD.

Actual or threatened releases of hazardous substances from this Site, if not addressed by the selected alternative, may present a current or potential threat to human health, welfare, or the environment.

Target Area 1

GLOSSARY AND ACRONYMS

Air Sparging - Underground injection of air into saturated soil and ground in the in situ air stripping of volatile constituents.

Air Stripping - Transfer of volatile constituents from water to air by interface between air and water streams.

Aquifer - A geologic formation capable of yielding water to wells and springs.

ARARs - Applicable or Relevant and Appropriate Requirements. Criteria are federal and state statute and regulations that must be considered in the selection of remedial alternatives.

Biodegradation - The breakdown of organic constituents by microorganisms in the environment of complex compounds.

Capital Cost - Cost incurred for the construction and startup of a facility.

CERCLA - Comprehensive Environmental Response, Compensation, and Liability Act. Federal law creating the Superfund program.

Dense Non-Aqueous Phase Liquid (DNAPL) - An organic liquid with a low water solubility and a density greater than that of water. DNAPLs retain their physical and chemical properties when in contact with water and tend to sink when released to groundwater.

Density-Driven Convection - Modified in-ground air sparging system which creates a downward flow pattern in the vicinity of the sparging well.

EPA - U.S. Environmental Protection Agency.

Ex Situ - Performed above ground.

FS - Feasibility Study. Study undertaken to evaluate remedial alternatives.

FFS - Focused Feasibility Study.

Groundwater - Subsurface water residing in a zone of saturation.

Target Area 1

GLOSSARY AND ACRONYMS (cont'd)

HQ - Hazard Quotient. An indicator of the noncarcinogenic health risk exposure to a chemical.

In Situ - In the original location (in ground for this report).

IRP - The U.S. Air Force Installation Restoration Program.

Leach - The solubilization and transport of constituents in soil through the surface water to groundwater.

LECR - Lifetime Excess Cancer Risk. The probability of the carcinogenic health associated with exposure to the chemicals of concern.

O&M Cost - Annual cost incurred for operation and maintenance of a facility

Maximum Contaminant Levels (MCLs) - Federal drinking water standards.

Plume - A recognizable distribution of constituents in groundwater.

Potentiometric Surface - An imaginary surface that represents the static head of groundwater and is defined by the level to which water will rise.

RBSC - Risk Based Screening Concentration. A chemical-specific concentration used to preliminarily assess whether exposure to a chemical poses a potential

RAO - Remedial Action Objective. Cleanup goal established for the remediation

RCRA - Resource Conservation and Recovery Act.

ROD - Record of Decision. A legal document issued by the lead governmental selecting the remedy to be implemented at a CERCLA site.

RTDF - Remediation Technologies Development Forum.

Soil Vapor Extraction (SVE) - An in situ physical treatment process to vola withdraw VOCs from subsurface soil residing above the groundwater tab

Vadose Zone - Soil zone above the water table.

VOCs - Volatile organic compounds.

Target Area 1